

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
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R 131548Z APR 77
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TO SECSTATE WASHDC 2832
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USLOSACLANT
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S E C R E T SECTION 1 OF 2 USNATO 2134

E.O. 11652\$ GDS
TAGS: MOPS, MPOL, NATO
SUBJECT: PERMREPS DISCUSSION OF DPC PARTICIPATION IN FUTURE
EXERCISES

REF: (A) USNATO 2086 (DTG 081445Z APR 77),
(B) USNATO 2087 (DTG 081500Z APR 77),
(C) AC/237-WP/119 (DATED 2 FEB 77) (NOTAL),
(D) USNATO 1900 (DTG 011730Z APR 77)

SUMMARY: PERMREPS HELD A PRIVATE MEETING ON APRIL 12 TO
DISCUSS:
-- NEED FOR DPC TO EXERCISE SOME DEGREE OF SUPER-
VISION OVER POLITICAL CONTENT OF FUTURE EXERCISE SCENARIOS
TO AVOID POTENTIAL EMBARRASSMENT OVER SENSITIVE ISSUES;
-- WAYS IN WHICH TO MAKE POLITICAL ASPECTS OF EXERCISE
SCENARIOS MORE REALISTIC; AND,
-- EXTENT AND TIMING OF ACTIVE DPC PARTICIPATION IN
FUTURE WINTEX-SERIES EXERCISE.
PERMREPS TASKED THE MILITARY COMMITTEE TO DETERMINE
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WHAT WILL BE REQUIRED OF THE DPC DURING ACTIVE
PARTICIPATION IN WINTEX EXERCISES AND THE MINIMUM
PERIOD DURING WHICH SUCH ACTIVE PLAY WILL BE NECESSARY.
IN THE ABSENCE OF INSTRUCTIONS, US REP DID NOT OFFER
COMMENTS. SINCE MOST PERMREPS DID NOT HAVE INSTRUCTIONS
ON THESE ISSUES, IT WAS AGREED TO MEET AGAIN IN ABOUT ONE
WEEK'S TIME. ACTION REQUESTED: SEE PARA 10 BELOW. END SUMMARY.

1. PERMREPS MET IN PRIVATE SESSION WITH ACTING SYG
PANSA ON APRIL 12 TO DISCUSS DPC PARTICIPATION IN

FUTURE WINTEX EXERCISES (REF A). AT PANSA'S SUGGESTION, PERMREPS DEFERRED DISCUSSION OF SPECIFIC ISSUES CONCERNING WINTEX 77 UNTIL AFTER THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE (COEC) ASSESSMENT IS AVAILABLE (REF B). PANSA RECOMMENDED PERMREPS FOCUS THE DISCUSSION ON HOW TO IMPROVE THE POLITICAL CONTENT OF EXERCISE SCENARIOS.

2. PANSA NOTED THAT WINTEX-SERIES EXERCISES ARE INTENDED TO ASSIST MAJOR NATO COMMANDERS (MNC) IN TESTING MILITARY PROCEDURES AND TRAINING THE STAFFS OF MNC HEADQUARTERS. HE THEREFORE DOUBTED MUCH COULD BE DONE TO IMPROVE THE POLITICAL ASPECTS OF WINTEX EXERCISES WITHOUT JEOPARDIZING THEIR CAPACITY TO MEET MILITARY REQUIREMENTS

3. KILLICK (UK) AGREED WINTEX SCENARIOS MUST MEET MNC REQUIREMENTS, BUT HE NONETHELESS THOUGHT THE DPC SHOULD EXERCISE SOME SUPERVISION OVER POLITICAL CONTENT IN ORDER TO AVOID PARTICULAR SENSITIVE ISSUES THAT MIGHT BE POLITICALLY EMBARRASSING. KILLICK BELIEVED THE DPC SHOULD DO ITS UTMOST TO ENSURE THAT HILEX-SERIES EXERCISE SCENARIOS ARE AS POLITICALLY REALISTIC AS POSSIBLE, SINCE THESE ARE DESIGNED TO TEST NATO HEADQUARTERS, INCLUDING THE POLITICAL MACHINERY. HE URGED THE DPC TO CONSIDER THE HILEX 8 OUTLINE
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SCENARIO (REF C) WHICH HE THOUGHT INADEQUATE IN ITS TREATMENT OF SOVIET OBJECTIVES IN PARA 4, 5 AND 6. HE RECOMMENDED THAT THE DPC CONSIDER THE USE OF A "MOSCOW RESPONSE CELL" TO FREE-PLAY SOVIET REACTIONS TO NATO ACTIONS. KILLICK ALSO CIRCULATED A LETTER EXPANDING ON HIS VIEWS (SEPTEL).

4. HARTOGH (NETHERLANDS) AGREED WITH KILLICK ON THE NEED FOR REALISTIC HILEX SCENARIOS. HE POINTED OUT THAT WINTEX SCENARIOS HAVE TO COVER THE WHOLE SPECTRUM OF CRISIS POSSIBILITIES IN ORDER TO TEST MNC PROCEDURES; THEREFORE, THE ONLY TIME ACTIVE POLITICAL GUIDANCE WOULD BE ABSOLUTELY NECESSARY IS DURING THE 36-48 HOURS AROUND THE NUCLEAR CONSULTATION PHASE. HARTOGH FAVORED ACTIVE DPC PARTICIPATION DURING THIS PHASE WITH A RESPONSE CELL TO SIMULATE THE DPC DURING THE REST OF THE EXERCISE.

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5. BOSS (FRG CHARGE) AGREED THE DPC SHOULD PARTICIPATE IN THE NUCLEAR CONSULTATION PHASE OF WINTEX-SERIES EXERCISES, BUT THOUGHT USING JUST A RESPONSE CELL DURING THE REST OF THE EXERCISE MIGHT NOT BE ADEQUATE. HE FAVORED HAVING THE VARIOUS POLITICAL BODIES AT NATO HEADQUARTERS MORE ACTIVELY INVOLVED THAN WAS TRUE IN WINTEX 77. HE SUGGESTED EXPLORING WHETHER WINTEXT EXERCISES COULD BE SPLIT INTO TWO PARTS WITH A COMPRESSED SCENARIO TO EST MILITARY PROCEDURES, BUT A MORE EXPANDED POLITICAL SCENARIO DURING THE CRUCIAL PHASES.

6. BARTLEMAN (CANDEL OFFICER) SAID HIS AUTHORITIES WOULD FAVOR A JOINT HILEX/SINTEX EXERCISE EVERY TWO YEARS, SINCE AN ANNUAL EXERCISE OVERTAXES THEIR RESOURCES. HARTOGH DISAGREED, SAYING THE CURRENT ARRANGEMENT OF A HILEX FOR THE DPC, WITH MNC ASSISTANCE, AND A WINTEXT FOR THE MNCS, WITH DPC ASSISTANCE, WAS THE MOST SENSIBLE.

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7. PANSA SUGGESTED THAT DPC PARTICIPATION DURING WINTEXT-SERIES EXERCISES COULD BE SHORTER, BUT MORE INTENSE, PERHAPS INCLUDING ROUND-THE-CLOCK PLAY DURING THE CRUCIAL PHASE OF THE EXERCISE. BEFORE AND AFTER THAT PHASE, A DPC RESPONSE CELL COULD PLAY.

8. ACTING MILITARY COMMITTEE (MC) CHAIRMAN LT. GEN. COLLADAY AGREED THAT WINTEX-SERIES SCENARIOS COULD BE IMPROVED AND HE THOUGHT DPC ASSISTANCE ON POLITICAL CONTENT WOULD BE HELPFUL; HOWEVER, HE POINTED OUT THAT DESPITE ARTIFICIALITIES IN THE SCENARIOS, WE DO LEARN THINGS FROM EACH EXERCISE. HE HOPED THE DPC WOULD NOT ATTEMPT TO RESTRICT ITS PARTICIPATION IN WINTEX EXERCISE TO TOO SHORT A PERIOD. HARTOGH AGREED THAT THE DPC

SHOULD NOT RESTRICT ITS PARTICIPATION TO THE POINT OF JEOPARDIZING THE EXERCISE, BUT HE POINTED OUT THAT DURING MOST OF WINTEX 77 THE DPC WAS ONLY IN THE POSITION TO ENDORSE STRUCTURED DECISIONS THAT ALLOWED IT NO DISCRETION. PANSA ASKED THE MC TO STUDY AND DETERMINE THE MINIMUM PERIOD OF ACTIVE DPC PARTICIPATION NECESSARY TO ENSURE ADEQUATE ASSISTANCE TO MNCS IN WINTEX EXERCISES, AND WHAT PERIODS BEFORE AND AFTER ACTIVE DPC PLAY COULD BE HANDLED BY A DPC RESPONSE CELL. SVART (DENMARK) ASKED THAT THE STUDY ALSO GENERALLY DEFINE WHAT WOULD BE REQUIRED OF THE DPC DURING ITS ACTIVE PLAY. LT. GEN. COLLADAQY AGREED.

9. PANSA SUGGESTED AND PERMREPS AGREED TO REPORT TO CAPITALS AND SEEK INSTRUCTIONS IN PREPARATION FOR ANOTHER MEETING IN ABOUT A WEEK'S TIME.

10. ACTION REQUESTED: WASHINGTON VIEWS ON:
A) THE EXTENT OF DPC POLITICAL SUPERVISION OF EXERCISE SCENARIOS SO AS TO AVOID POTENTIAL POLITICAL
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EMBARRASSMENT OR THE RISK OF FALSE CONCLUSIONS BEING DRAWN FROM THE SCENARIO;

B) WAYS TO MAKE THE POLITICAL CONTENT OF THE SCENARIOS MORE REALISTIC; AND,

C) THE EXTENT TO WHICH THE DPC SHOULD ACTIVELY PARTICIPATE IN WINTEX-SERIES EXERCISES. STRAUZ-HUPE

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